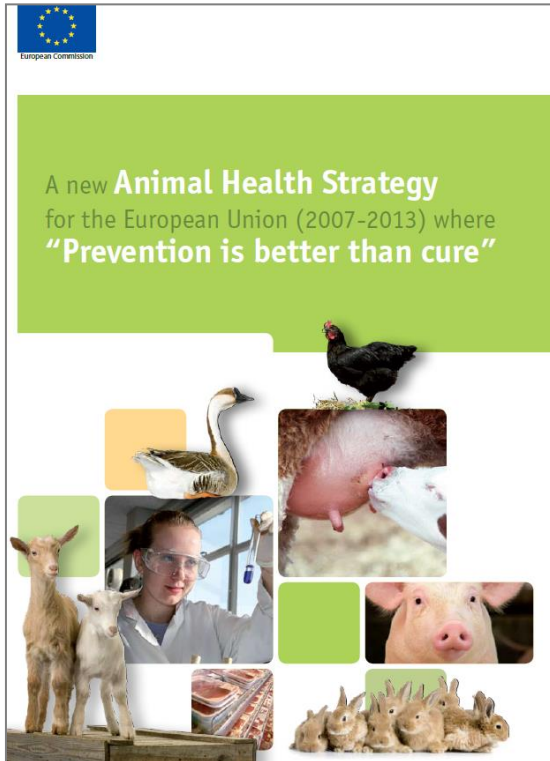


# “Surveillance is a public good” – but how public is it?

Birgit Schauer, Marta Martínez-Avilés,  
Arianna Comin, Víctor Rodríguez  
Prieto, Fernanda Dórea, Barbara  
Häsler, Betty Bisdorff, Katja Schulz,  
Franz J. Conraths, Christoph Staubach



# Food for thought



Page 14: “International organisations such as OIE and the World Bank consider Animal Health  
[and surveillance]  
as a global public good.”

## Example references:

- *OIE: OIE Brochure (2011)*
- *WB: Jamison DT et al (2006), Garcia-Abreu et al (2002)*
- Zacher, MW (1999), United Nations Development programme
- Institute of Medicine and National Research Council (2009), The National Academies Press

# Global public good – what does it mean?

## In general

“Issues that are broadly conceived as important to the international community, ... cannot or will not be adequately addressed by individual countries acting alone ...” (International Task Force on Global Public Goods, 2006)

Criterion: Strong qualities of publicness (non-rivalry, non-excludable, available worldwide) (Kaul, I., et al, 1999: “Global public goods”, Oxford University Press)

## Animal health

FAO Workshop (2011): “Disease surveillance designed to reduce disease burden and poverty is a global public good.”

**Hypothesis:** Since animal health is a public good, information on surveillance activity is publicly available, at least for notifiable diseases

FAO workshop (2011) outcome:

- “Reluctance of many national governments to share data (aside from obligatory reporting)”
- Top 4 limiting factor in conducting effective regional and international surveillance

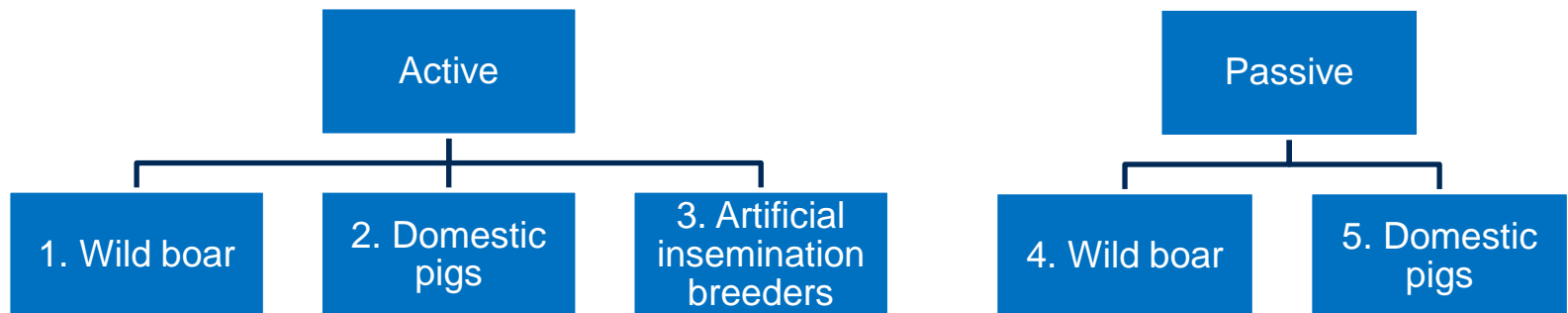
# Objective

- Describe the degree of publicly available information on surveillance designs in EU countries (considering regional, national and EU reporting)

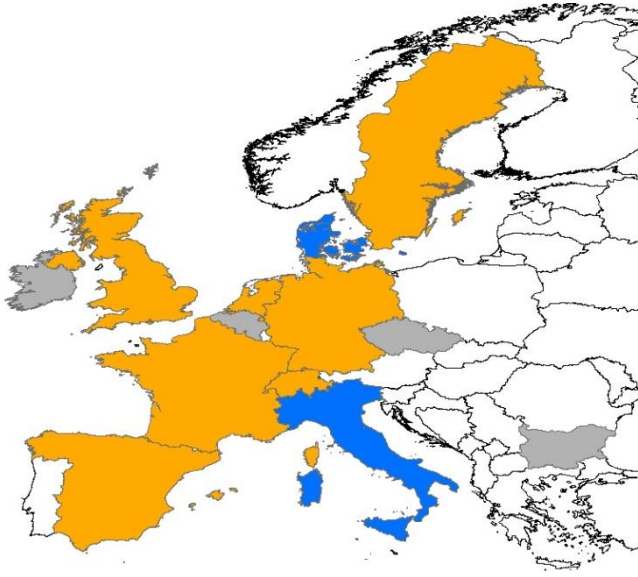


# Project task: Review of surveillance systems in the EU

Variable	Details
Aim	Describe basic epidemiological characteristics of surveillance systems
Reference year	2011
Who?	Surveillance experts from seven RISKSUR-partner countries. Partner institutes: CH: <b>Safoso</b> , DE: <b>FLI</b> , ES: <b>UCM</b> , FR: <b>CIRAD</b> , NL: <b>GD</b> , SE: <b>SVA</b> , UK: <b>AHVLA</b> , <b>RVC</b>
What?	All species, public and private surveillance, diseases and other health hazards (e.g. toxins, antibiotic resistance, welfare), syndromic surveillance, ...
Sources of information	Government sources, laboratory reports, grey literature (internet search), in-country contacts
Level of data collection	Surveillance component E.g. CSF surveillance in DE was divided into 5 components as follows:



# Data collection: Where and when?

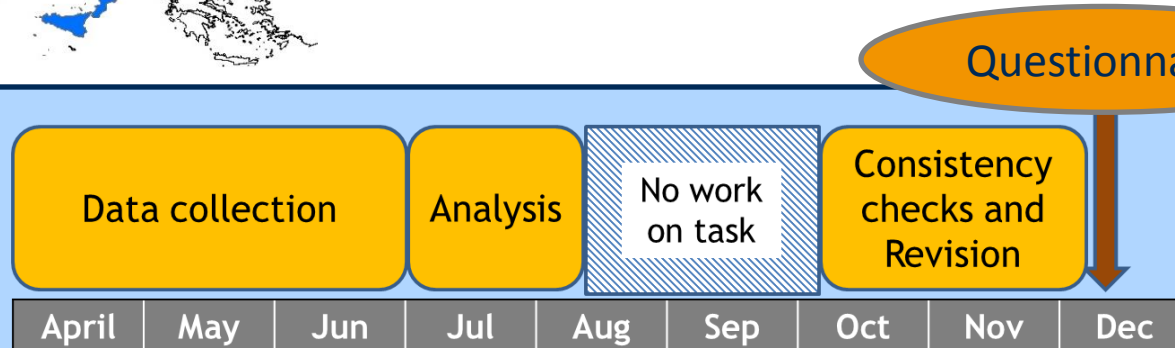


Questionnaire covered nine countries:

7 partner countries collecting data:  
CH, DE, ES, FR, NL, SE, UK

2 non-partner countries providing data:  
DK (by SVA/SE), IT (by UCM/ES)

4 non-partner countries, for which data collection was ongoing at the time of the questionnaire



- 29 people from the 7 partners searched for relevant sources
- Data were collected over 3 months and revised over 2 months
- Identified active or enhanced passive surveillance components: 484 (median per country: 78; range: 19-121)



# Details on variables

Variable(s)*	No. of variables	Specification of variables or example categories
Target species, sector, criteria	4	E.g. chicken, layer, flock size > 1000
Surveillance purpose	1	E.g. early detection, disease freedom, ...
Design	3	Study design, case definition, means of data acquisition
Sampling methods	2	Selection method, sample type
Risk-based (RB) surveillance	2	RB surveillance, RB sampling
Multi-objective surveillance	1	
Output-based standards	4	Input vs output based, design prevalence (2), confidence level
Size of target population	2	
No. of units required	3	
No. of units achieved	3	
Expenditure (Eur)	3	
Others	12	E.g. hazard, component, country, pooling, ...
<b>Total</b>	<b>40</b>	

\* Definitions based on Hoinville (2013): ICAHS workshop report, PVM

See Deliverable 1.5 on <http://www.fp7-risksur.eu/> for details



# Current legal requirements

Information required to be reported for different disease groups and documented in publicly available resources.

Information	Level	Co-financed 2002/677/EC (2004/450/EC)*	Bovine and swine diseases (2003/886/EC)	Zoonoses (2003/99/EC)*	Notifiable diseases
Total no. of	Herds	(✓)	✓	(✓)	-
	Animals	(✓)	✓	(✓)	-
No. of tested	Herds	(✓)	✓	✓	-
	Animals	(✓)	✓	(✓)	-
No. of pos.	Herds	-	✓	✓	-
	Animals	-	✓	(✓)	✓
Costs		(✓)	-	-	-
Description of design		✓	-	(✓)	-

In brackets: Reporting is required, but results are not documented in publicly available resources.



# Questionnaire

Aim: To document input and experiences during data collection

Target group: Main data collector per partner institute (n = 7)

## Five questions

1. Number of staff involved

2. Number of people contacted

3. Level of documentation

4. Understanding of instructions & definitions

5. Estimated completeness

# Resources and contact

1. How many people in your institute contributed to the data collection?

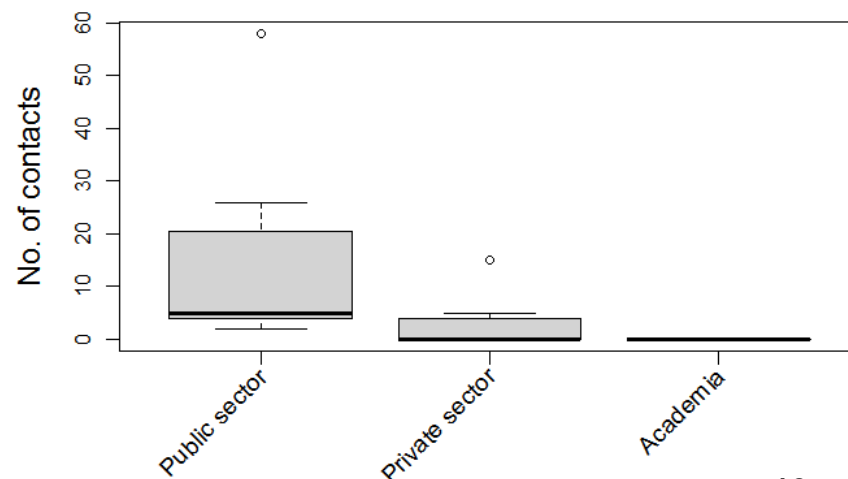
Task	Median	IQR	Missing
Find source material	2.5	2.0 - 5.3	1
Extract data	2.0	1.0 - 3.5	2
Review database	1.0	1.0 - 2.0	0

IQR: Interquartile range

2. Please estimate the number of people, whom you tried to contact

- per email,
- per phone or
- met in person

to get additional information on surveillance systems.



# Documentation of surveillance systems

3. Please rank on a scale from 1 (not applicable) to 5 (highly applicable) to what extent the following statements are applicable regarding the documentation of surveillance systems in the respective **country (n = 9)**.

Group	Statement	Median	Range <sup>b</sup>
Public sector	The <b>existence of surveillance systems</b> is sufficiently documented	4	3 - 5
	<b>Design details</b> are sufficiently documented	3	2 - 5
	<b>Results</b> are sufficiently documented	4	1 - 5
	<b>Expenditures</b> are well documented <sup>a</sup>	2	1 - 3
Private sector	The <b>existence of surveillance systems</b> is sufficiently documented	2	1 - 4
	<b>Design details</b> are sufficiently documented	2	1 - 2
	<b>Results</b> are sufficiently documented	1	1 - 4
	<b>Expenditures</b> are well documented	1	1 - 4
Regional	<b>Regional differences</b> exist in the design of surveillance systems <sup>c</sup>	3	1 - 5

<sup>a</sup> One missing value

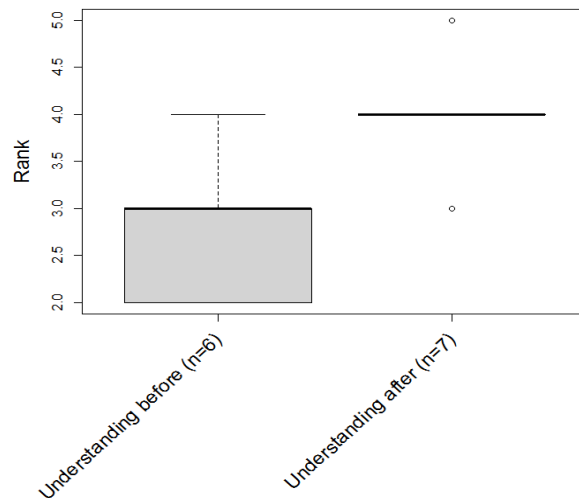
<sup>b</sup> Range: Minimum - maximum

<sup>c</sup> Regional differences were ranked high in FR, DE (rank 5), IT, CH (rank 4) and ES (rank 3)

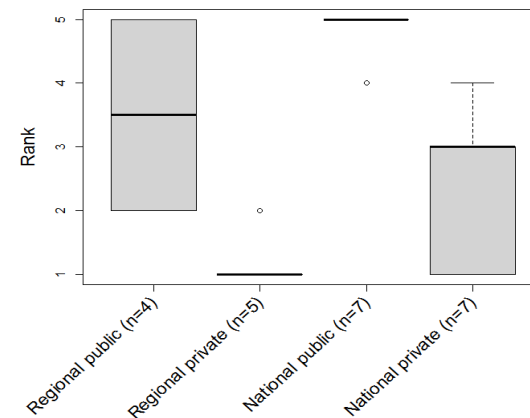


# Level of understanding

4. Please rank on a scale from 1 (not confident) to 5 (highly confident) how confident you feel that you clearly understood the instructions and definitions of variables before and after consistency checks.



5. Please rank the completeness of components on a scale from 1 (highly incomplete) to 5 (highly complete) for each group.



# Summary

- Large amounts of money are spent on surveillance
- But design and achievements are generally not well (publicly) documented in Europe: Lack of
  - Detail
  - Consistency
  - Transparency
  - Open access
- Details on the extent and design of surveillance are needed to
  - Assess the quality of a given surveillance system
  - Estimate the disease risk and thus risk of introduction from other countries / regions
  - Learn from experience

# Expected benefit of transparent information

- Provides overview of public & private surveillance efforts
- Allows better regional and international coordination regarding
  - Surveillance
  - Prevention and
  - Control
- Improves knowledge of disease patterns and related risks (geographical, temporal, other)
- Conclusion: Transparent information sharing of design details and annual aggregated numbers
  - Would benefit both parties (donor and receiver)
  - Does not require major efforts

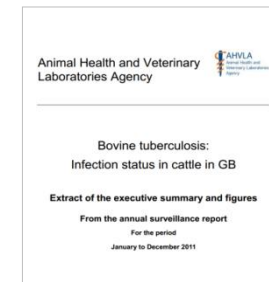
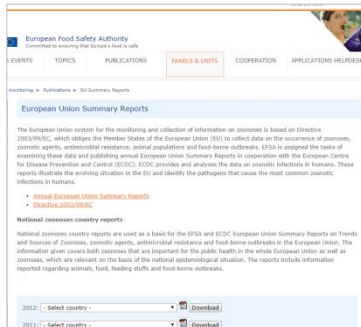
# Potential ways forward (I)

- Outcomes of 2011 FAO workshop to promote data-sharing
  - Standardise data-sharing technology and terminology
  - Training
  - Capacity building
  - Inventory of databases
- Recommendations in Deliverable 1.5 of RISKSUR
  - Possibly centralise registrations of surveillance efforts at national level
  - Identify key variables to describe a surveillance systems depending on the purpose



## Potential ways forward (II)

- **Transparency:** Details needed to adequately interpret surveillance results:
  - Surveillance design
  - Size of the target population (herds and animals)
  - No. of herds / animals tested
  - No. of positive herds / animals
- **Timeliness:** Annual national reports
- **Consistency:** Reporting standards / templates
- **Ease of access:** EU website could provide external links to national reports



# RISKSUR: Development of a surveillance design framework

## A. Design task

1. Threat characterization
2. Surveillance goal
3. Design task overview

## B. Data/sample collection

## C. Surveillance components

### 1. Target population

■ ■ □ □

2. Surveillance initiator
3. Sampling design
4. Data/samples collection
5. Data/samples analyses
6. Multi-objective potential

Vector  
borne

Case  
detection

Vector  
presence


Bulk Milk

Mandatory  
notification

Event based  
surveillance

Each surveillance component aims at accessing a particular population, for which conclusions will be made.

In this step, you will be guided in the definition of such population

Among the selected species, is there a particular sector  you want to focus on?

Beef

Dairy

AI breeders

No preferences

The list of choices displayed will depend on the previous selected species

## Aims:

Guided description of the surveillance design  
 Standard descriptive report on the design  
 Advice on re-design if user wants to change a surveillance attribute (e.g. sensitivity, cost)  
 Identification of suitable epidemiological and economic (EVA) evaluation tools

Next

Skip

# Conclusion / more to think about

- The current documentation of animal health surveillance for notifiable diseases **does not fulfil** the criteria of a global public good (non-rivalrous, non-excludable, and available worldwide)
- Food-for-thought:
  - What hinders effective information sharing?
  - What are the options to promote information sharing?
  - Approach to developing standards / best practice guidelines?

# Thank you for your attention!

## Acknowledgements

- All researchers participating in data collection
- Contacts in participating countries for providing information

## Contact

**Birgit Schauer**  
Research Officer

T +49 38351 7 1534  
[Birgit.Schauer@fli.bund.de](mailto:Birgit.Schauer@fli.bund.de)

[www.fp7-RISKSUR.eu](http://www.fp7-RISKSUR.eu)

